Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Message Text

SECRET

PAGE 01 TOKYO 15614 312314Z

61/19
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 DODE-00 CIAE-00

ERDE-00 /026 W
---------- 087487
O 310840Z OCT 75
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 4499
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
USMISSION IAEA VIENNA IMMEDIATE

S E C R E T TOKYO 15614

EXDIS

C O R R E C T E D C O P Y (OMISSION LINE 2 PARA 5)

E.O. 11652 GDS
TAGS: PARM, JA
SUBJECT:NUCLEAR SUPPLIER CONFERENCE AND UK IAEA INITIATIVE

REF: A. STATE 251417
B. STATE 255368

1. FOLLOWING INSTRUCTIONS REF B. EMBOFFS MET WITH OTSUKA AND ETO OF MOFA ON 10/30. OTSUKA WILL NOT ATTEND LONDON MEETING DUE TO BACK INJURY. ETO AND UNIDENTIFIED MITI OFFICIAL WILL ATTEND.

2. GOJ APPEARED TO BE QUITE WELL BRIEFED ON STATE OF PLAY RE FORTHCOMING MEETING AND UK IAEA INITIATIVE, REPORTEDLY AS RESULT OF VEST BRIEFING OF GOJ WASHINGTON EMBASSY OFFICER ON 10/28. BARRING INTERIM CHANGES IN MOFA THINKING, GOJ
SECRET

SECRET

PAGE 02 TOKYO 15614 312314Z

WILL NOT OFFER CHANGES TO DRAFT UK IAEA RESOLUTION,

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

BUT IT IS NOT WILLING TO CO-SPONSOR RESOLUTION
WHEN IT IS PRESENTED TO IAEA BG. IT WILL VOTE
FOR RESOLUTION IN BG. THIS POSITION STEMS FROM
GOJ CONTINUING RELUCTANCE TO BE PUBLICLY
IDENTIFIED WITH SUPPLIER NATION CONSORTIUM UNTIL
DOMESTIC NPT RATIFICATION ISSUE IS RESOLVED.
CONCERN ABOUT PUBLICITY CONNECTED WITH SUPPLIERS
CONFERENCE DOMINATES MOFA THINKING. ITSUKA
MENTIONED REPEATELY THAT VEST HAD ASSURED GOJ
EMBOFF THAT USG INTENDS TO RESPECT VIEWS OF
OTHER COUNTIRES WHO WISH TO KEEP MATTER UNDER
WRAPS. OTSUKA WANTS TO KEEP GOJ ROLE IN SUPPLIERS
MEETINGS CONFIDENTIAL UNTIL "GENERAL CONSEQUENCES
ARE KNOWN", A PHRASE SAID TO BE USED IN VEST
CONVERSATION. HE TAKES POSITION THAT THIS CANNOT
OCCUR UNTIL AFTER ADDITIONAL SUPPLIER NATIONS
(HE MENTIONED ITALY SPECIFICIALLY) ARE SOLICITED
FOR THEIR ASHERENCE TO GUIDING PRINCIPLES.
INCIDENTALLY, HE STRESSED NEED FOR STRONG
COHESION AMONG ORIGINAL GROUP OF SUPPLIER NATONS

IN THEIR APPROACHES TO OTHERS AND WORRIED OPENLY
ABOUT HOW FRENCH WOULD ACT.

3. CONCERNINVG SUPPLIERS GUIDLINES AND FUNDAMENTAL
PRINCIPAL, OTSUKA SAID THAT GOJ WILL RAISE
SEVERAL QUESTIONS IN LONDON CONCERNING NATURE OF
FINAL CONSENSUS AND METHOD OF IMPLEMENTATION.
HE HOPES THAT RATHER BROAD POLICY GUIDLINES
WILL BE ESTABLISHED, AND THAT IT WILL BE
RESPONSIBILITY OF EACH COUNTRY TO THEN IMPLEMENT
THESE THROUGH INDIVIDUAL NATIONAL MEANS. GOJ
WILL SEEK TO HAVE EACH NATION'S ACCESSION TO
PRINCIPLES RECORDED THROUGH DELIVERY OF CONFIDENTIAL UNILATERAL
NOTES FROM EACH COUNTRY TO OTHERS,
SIMILAR TO PROCESS USED IN ZANGGER COMMITTEE,
BUT NOG USING IAEA AS VEHICLE. (GOJ, IT WILL BE
RECALLED, NEVER HAS SUBMITTED NOTE TO IAEA).
SUCH NOTES SHOULD BE PREPARED ONLY AFTER CON-
SULTATIONS WITH OTHER SUPPLIER NATIONS HAVE
SECRET

SECRET

PAGE 03 TOKYO 15614 312314Z

OCCURED, IN HIS OPINION. ETO ADDED THAT GOJ
WOULD RAISE SPECIFIC QUESTIONS ON EACH OF GUIDING
PRINCIPLES IN LONDON, IMPLYING THAT GOJ STILL
IS NOT FULLY IN LINE WITH USG THINKING.

4. OTSUKA ALSO ADDRESSED QUESTION OF USING
INFCIRC 153 AS TECHNICAL BASIS FOR NEW MODEL
IAEA SAFEGUARDS AGREEMENT, OBSERVING THAT IF

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

NON-NPT COUNTRIES ARE ALLOWED TO ACCEPT 153
SAFEGUARDS, MOMENTUM FOR JOINING NPT MAY BE
SLOWED AMONG NON-NPT COUNTRIES. HE THOUGHT JAPAN
MIGHT REACT THIS WAY. HE BELIEVES THAT GERMANS
IN PARTICULAR WILL RESIST ANY EFFORT TO USE
153 AS BASIS FOR MODEL AGREEMENT, SINCE THEY
HAVE BEEN STRONG ON THIS POINT IN PAST.

5. OTSUKA SUPPORTED USG VIEW THAT REESTABLISHMENT
OF IAEA SAFEGUARDS COMMITTEE SHOULD BE AVOIDED
IF POSSIBILE, BUT WAS PESSIMISTIC THAT THIS COULD
BE ACHIEVED.

6. NEW SUBJECT: BEGIN LOU ETO EMBOFFS
SEN. STEVENSON STATEMENT IN CONGRESSIONAL RECORD
OF 9/10/75 CONCERNING S. 2329, AMENDING EXPORT-
IMPORT BANK ACT TO PROHIBIT NUCLEAR EXPORTS TO
NON-NPT COUNTRIES AND ASKED IF EMBOFFS WERE
AWARE OF CHANCES THEY WERE OF PASSAGE OF LEGISLATION.
THEY REPLIED THEY WERE NOT INFORMED. OTSUKA
COMMENTED THAT HE PERSONNALLY THOUGHT THAT SUCH
LEGISLATION WOULD ACCELERATE JAPANESE RATIFICATION,
BUT THAT SOME QUARTERS WOULD CONSIDER THAT US
HAD USED STRONG-ARM TACTICS. (SAME VIEWS
WERE EXPRESSED BY MITI AND STA OFFICIALS TO
STANLEY MARCUS, SEN. STEVENSON'S STAFF COUNSEL,
DURING RECENT VISIT TO TOKYO).

7. EMBOFFS TOOK OCCASSION OF MEETING TO ASK ABOUT
STATUS OF MOFA ACTION ON AGREEMENT TO USG PROPOSED
BLANKET ASSURANCE AS REQUIRED BY NEW COMMERCE
NUCLEAR EXPORT CONTROL REGULATION.MATTER WAS
SAID TO BE STILL UNDER DISCUSSION. WITH CON-
SECRET

SECRET

SIDERABLE EMBARASSMENT, ETS ALSO SAID THAT MOFA
HAD ALSO RUN INTO DIFFICULTY WITH MITI IN TRYING
TO GET WRITTEN ASSURANCE THAT IT WOULD
PROTECT AS CONFIDENTIAL ANY INFORMATION GIVEN
TO GOJ BY USG ON PENDING INDIVIDUAL EXPORT CONTROL
CASES. END LOU.
HODGSON

SECRET

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NUCLEAR SAFEGUARDS, FUELING SYSTEMS, EXPORT CONTROLS, IMPORTERS, MEETINGS, RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 31 OCT 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: SmithRJ
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975TOKYO15614
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750379-0275
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t1975104/aaaaadby.tel
Line Count: 161
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 75 STATE 251417
Review Action: RELEASED, APPROVED
Review Authority: SmithRJ
Review Comment: n/a
Review Content Flags:
Review Date: 16 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 APR 2003 by BoyleJA>; APPROVED <03 OCT 2003 by SmithRJ>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UCLEAR SUPPLIER CONFERENCE AND UK IAEA INITIATIVE
TAGS: PARM, ENRG, JA, UK, US, IAEA, (OTSUKA), (ETO)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006